

## Message Text

UNCLASSIFIED

PAGE 01 STATE 102938 TOSEC 110277

61

ORIGIN PA-02

INFO OCT-01 AF-08 ISO-00 SS-15 PRS-01 SSO-00 NSCE-00 CCO-00

/027 R

DRAFTED BY PA/M:REBUTLER:REB

APPROVED BY PA/M:WJDYESS

S/S - MR. ORTIZ

DESIRED DISTRIBUTION

PA, S/S, S/PRS

----- 043754

P 282039Z APR 76 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

UNCLAS STATE 102938 TOSEC 110277

E.O. 11652: N/A

TAGS: SOPN, MASS, EAID, IS

SUBJECT: PRESS MATERIAL

1. HERewith FULL TEXT EVANS AND NOVAK OP-ED COLUMN WASHINGTON POST WEDNESDAY, APRIL 28, HEADED "FOREIGN AID BARGAINING."

2. IN AN INGENIOUS HORSETRADING EFFORT TO HALT USURPATION OF PRESIDENTIAL AUTHORITY OVER FOREIGN POLICY, THE WHITE HOUSE IS CONSIDERING THIS UNIQUE BARGAIN WITH CONGRESS: A COMPROMISE SETTLEMENT ON EXTRA MILITARY AID FOR ISRAEL IN EXCHANGE FOR CANCELLING RIGID NEW RESTRICTIONS OVER FOREIGN AID.

3. PRESIDENT FORD WANTS THE WORST RESTRICTIONS, INCLUDING THE EXTRAORDINARY REQUIREMENT OF A NEW HUMAN RIGHTS OFFICE TO POLICE MILITARY AID, REMOVED FROM THE FOREIGN AID-BILL. IN RETURN, HE IS CONSIDERING PARTIAL RESTORATION OF THE HALF-BILLION DOLLARS IN EXTRA MILITARY AID FOR ISRAEL WHICH HE HAS SAID HE WOULD VETO.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 102938 TOSEC 110277

4. THIS ELECTION-YEAR TRADEOFF CARRIES TWO OBVIOUS POLITICAL

ASSETS FOR MR. FORD: FIRST, AN ESCAPE ROUTE FROM VETOING A BILL WHICH COULD DAMAGE HIM IN THE PRESIDENTIAL CAMPAIGN; SECOND, AT LEAST A TEMPORARY HALT TO DANGEROUS CONGRESSIONAL ENCROACHMENT OF A PRESIDENT'S FOREIGN POLICY AUTHORITY. THE PRICE: EXCESSIVE AID TO ISRAEL, REDUCING PRESSURE ON THE ISRAELI GOVERNMENT TO KEEP NEGOTIATING.

5. CONGRESSIONAL ENCROACHMENT REACHED A CLIMAX IN AN AUDACIOUS AMENDMENT BY REP. DON FRASER OF MINNESOTA COMPELLING THE PRESIDENT TO ESTABLISH A NEW COORDINATOR FOR HUMAN RIGHTS IN THE STATE DEPARTMENT. THIS FUNCTIONARY WOULD GIVE CONGRESS EXHAUSTIVE REPORTS ON THE CONDITION OF "HUMAN RIGHTS" IN EACH OF THE 80-PLUS COUNTRIES RECEIVING U.S. MILITARY AID.

6. IF THE COORDINATOR'S REPORT INDICATED A VIOLATION OF "HUMAN RIGHTS" -- AS WOULD SURELY BE THE CASE IN SUCH PRO-WESTERN AUTHORITARIAN GOVERNMENTS AS SOUTH KOREA AND CHILE -- CONGRESS COULD CANCEL THE AID PROGRAM BY CONCURRENT RESOLUTION. THAT DEVICE, REQUIRING NO PRESIDENTIAL SIGNATURE, CONSTITUTES A LEGISLATIVE VETO THAT MIGHT WELL BE DECLARED UNCONSTITUTIONAL IN A COURT TEST. BUT A COURT TEST COULD TAKE A LONG TIME.

7. ANOTHER NEW RESTRICTION ON PRESIDENTIAL AUTHORITY IN THE PENDING BILL IS DESIGNED TO END U.S. AID TO ANY ARAB COUNTRY THAT REQUIRES AMERICAN COMPANIES TO DISCRIMINATE IN ANY WAY AGAINST ISRAEL. THIS, TOO, THE PRESIDENT WOULD LIKE TO REMOVE IN RETURN FOR ADDITIONAL DOLLARS TO ISRAEL.

8. THIS HAMSTRINGING OF PRESIDENTIAL AUTHORITY IS THE LATEST SIGN THAT CONGRESS HAS BY NO MEANS RECOVERED FROM ITS EMOTIONAL REACTION TO VIETNAM AND CIA EXCESSES WHICH LED TO LEGISLATIVE CURBS ON THE PRESIDENT. RATHER, CONGRESS IS STILL MOVING HARD DOWN THAT SAME ROAD.

9. THE DEAL NOW BEING CONSIDERED IN THE WHITE HOUSE IS CALCULATED TO SLOW THE CONGRESSIONAL ONSLAUGHT, AND NO UNCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 102938 TOSEC 110277

BAIT COULD BE MORE SEDUCTIVE TO AN ELECTION YEAR CONGRESS THAN THE BAIT OF MORE MILITARY ARMS FOR ISRAEL.

10. THE CONTROVERSY OVER THE SIZE OF ISRAELI AID STEMS FROM A MAJOR BLUNDER BY SECRETARY OF STATE HENRY KISSINGER LAST FEBRUARY. HE WAS UNAWARE THAT PRESIDENT FORD HAD PRIVATELY RULED OUT ANY EXTRA AID MONEY FOR ISRAEL DURING THE SO-CALLED "TRANSITION QUARTER" -- THE THREE-MONTH PERIOD

BETWEEN THE JUNE 30, 1976 END OF THE PRESENT FISCAL YEAR AND THE OCT. 1 START OF THE NEW FISCAL YEAR. SO KISSINGER ROUTINELY APPROVED A REQUEST BY SEVERAL SENATORS TO ALLOCATE ISRAEL \$550 MILLION FOR THE THREE MONTHS.

11. IN FACT, BUDGET DIRECTOR JAMES LYNN HAD CONVINCED MR. FORD THAT THE U.S. BUDGET COULD NOT STAND ANY HIGHER ALLOCATION OF MILITARY AID FOR ISRAEL -- OR, FOR THAT MATTER, ECONOMIC AID FOR THE ARABS -- DURING THE TRANSITION QUARTER.

12. BUT KISSINGER'S APPROVAL SET FORCES IN MOTION WHICH COULD NOT BE REVERSED IN SENATE COMMITTEES. THE PRESIDENT DID MANAGE TO PERSUADE THE HOUSE APPROPRIATIONS COMMITTEE NOT TO APPROVE THE EXTRA MONEY. BUT EVEN TO DO THAT TOOK A LETTER TO SPEAKER CARL ALBERT, SIGNED BY THE PRESIDENT APRIL 6, THREATENING TO VETO ANY FOREIGN AID BILL CONTAINING EXTRA FUNDING FOR THE DISPUTED THREE MONTHS.

13. SINCE THEN, THE ISRAEL LOBBY IN CONGRESS HAS BEEN TRYING TO ARRANGE SOME COMPROMISE. SEN. JACOB K. JAVITS (R-N.Y.) JUST BACK FROM A TRIP TO THE MIDEAST, TRIED HARD TO PERSUADE MR. FORD TO AGREE TO SOMETHING, PERHAPS \$300 MILLION. HOWEVER, STORIES LEAKED TO THE ISRAELI PRESS -- THAT THE PRESIDENT ACTUALLY HAD BOUGHT A COMPROMISE -- WERE WRONG. NO COMPROMISE HAS BEEN REACHED.

14. A VETO OF THE AID BILL COULD NOT CONCEIVABLY BE OVERRIDDEN. HOWEVER, SUCH A VETO WOULD BE FOLLOWED BY PASSAGE OF A BILL WITHOUT THE EXTRA AID FOR ISRAEL BUT INCLUDING THE RESTRICTIONS ON PRESIDENTIAL AUTHORITY -- A BILL WHOSE VETO COULD BE OVERRIDDEN. THIS COURSE OF EVENTS WOULD LEAVE INTACT FOR FUTURE YEARS THE INSIDIOUS LEGISLATIVE

UNCLASSIFIED

PAGE 04 STATE 102938 TOSEC 110277

ENCROACHMENT ON THE PRESIDENT'S FREEDOM TO CONDUCT FOREIGN POLICY WITHOUT UNDUE RESTRAINTS.

15. ACCORDINGLY, A PARTIAL SATISFYING OF ISRAELI AID DEMANDS, THOUGH FAR FROM THE BEST FORMULA FOR MIDEAST PEACE, COULD PRODUCE AN OVERALL FOREIGN POLICY BENEFIT. ELIMINATION OF THE HARSHTEST OF THE NEW CONGRESSIONAL RESTRAINTS WOULD BEGIN TO REVERSE THE DANGEROUS CONGRESSIONAL USURPATION OF POLICYMAKING THAT HAS MARKED THE POST-VIETNAM ERA. END TEXT. SISCO

UNCLASSIFIED

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TOSEC, PRESS COMMENTS, PRESIDENT, ARBITRATION, MILITARY ASSISTANCE, CENTRAL LEGISLATURE, FOREIGN ASSISTANCE, LEGISLATIVE BILLS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 APR 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE102938  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** REBUTLER:REB  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760161-0932  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760410/aaaaailx.tel  
**Line Count:** 164  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN PA  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** buchant0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 07 SEP 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <07 SEP 2004 by cookms>; APPROVED <06 DEC 2004 by buchant0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PRESS MATERIAL  
**TAGS:** SOPN, MASS, EAID, IS, US, WASHINGTON POST  
**To:** SECRETARY  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006